

Bill 156

An Act to amend the Highway Safety Code and the Code of Penal Procedure as regards the collection of fines

Introduction

Introduced by Mr Serge Ménard Minister of Public Security

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EXPLANATORY NOTES

This bill amends the Highway Safety Code and the Code of Penal Procedure to add all parking offences to those for which a collector may request the Société de l'assurance automobile du Québec to suspend a licence. It also provides that the Société de l'assurance automobile du Québec must, upon receiving a notice from the collector to the effect that a person has failed to pay fines imposed for offences under the Highway Safety Code or a traffic or parking by-law adopted by a municipality, prohibit any road vehicle registered in the person's name from being put into operation or put back into operation or from being discarded, refuse to effect a new registration of such a road vehicle or refuse to register any other road vehicle in the person's name.

In addition, the bill provides that no person may transfer, acquire or lease a road vehicle where the new measures are taken with regard to another contracting party. Consequently, under the bill, the Société de l'assurance automobile du Québec is empowered to communicate information to a person concerning any restrictions on the right to have a road vehicle registered, the right to operate a road vehicle or the capacity to transfer, acquire, lease or discard a road vehicle.

The bill provides that to cover the costs incurred by the Société de l'assurance automobile du Québec in applying the new measures, every municipality or Native community and the Government must deduct from the fines collected a portion whose amount shall be established according to the method fixed by the bill.

The bill amends the Code of Penal Procedure to provide that a person who has not paid the sums due for offences under the Highway Safety Code or a traffic or parking by-law adopted by a municipality cannot be imprisoned in default of payment of such sums. However, under the bill, a person over 18 years of age who deliberately attempts to avoid paying those sums will be guilty of an offence and liable to a term of imprisonment not exceeding two years less a day. Serving the sentence does not discharge the person from payment of the sums due.

Lastly, the bill contains transitional measures and concordance amendments.

LEGISLATION AMENDED BY THIS BILL:

- Act respecting the Agence métropolitaine de transport (R.S.Q., chapter A-7.02);

- Building Act (R.S.Q., chapter B-1.1);
- Charter of Ville de Montréal (R.S.Q., chapter C-11.4);
- Cities and Towns Act (R.S.Q., chapter C-19);
- Highway Safety Code (R.S.Q., chapter C-24.2);
- Code of Penal Procedure (R.S.Q., chapter C-25.1);
- Municipal Code of Québec (R.S.Q., chapter C-27.1);

 Act respecting the Communauté métropolitaine de Montréal (R.S.Q., chapter C-37.01);

Act respecting the Communauté métropolitaine de Québec (R.S.Q., chapter C-37.02);

- Act respecting municipal courts (R.S.Q., chapter C-72.01);
- Fire Safety Act (R.S.Q., chapter S-3.4);
- Act respecting off-highway vehicles (R.S.Q., chapter V-1.2);
- Act respecting public transit authorities (2001, chapter 23);
- Civil Protection Act (2001, chapter 76).

Bill 156

AN ACT TO AMEND THE HIGHWAY SAFETY CODE AND THE CODE OF PENAL PROCEDURE AS REGARDS THE COLLECTION OF FINES

THE PARLIAMENT OF QUÉBEC ENACTS AS FOLLOWS:

HIGHWAY SAFETY CODE

1. Section 21 of the Highway Safety Code (R.S.Q., chapter C-24.2), amended by section 128 of chapter 15 of the statutes of 2001, is again amended by adding the following paragraph after the last paragraph:

"No person may put a road vehicle into operation if a decision of the Société rendered under section 194 is in force."

2. Section 39.1 of the said Code is amended by inserting "194 and" before "196" in the second line.

3. Section 59 of the said Code is amended by inserting "or fourth" after "third" in the first line of the first paragraph.

4. Section 84 of the said Code is repealed.

5. Section 194 of the said Code is replaced by the following section:

"194. Where the Société receives the notice provided for in article 364 of the Code of Penal Procedure in respect of a person, it must

(1) suspend the person's learner's licence, probationary licence or driver's licence or, if the person is not a licence holder, suspend the person's right to obtain any such licence;

(2) prohibit any road vehicle registered in the person's name from being put into operation or put back into operation;

(3) prohibit any road vehicle registered in the person's name from being discarded;

(4) refuse to register any road vehicle in the person's name;

(5) refuse, on the transfer of the right of ownership of a road vehicle registered in the name of the person in respect of whom the notice was sent, to effect a new registration in the transferee's name.

The measures provided for in subparagraphs 3, 4 and 5 of the first paragraph take effect on receipt by the Société of the notice provided for in article 364 of that Code.

The Société shall put an end to the application of such measures on the juridical day following receipt of the notice provided for in article 365 of that Code."

6. The said Code is amended by inserting the following sections after section 194:

"**194.1.** No person may transfer, acquire or lease a road vehicle where measures provided for in subparagraphs 3, 4 and 5 of the first paragraph of section 194 are taken with regard to another contracting party.

"194.2. Section 194.1 shall not operate to prohibit a road vehicle from being registered in the name of a person or from being put into operation following a transfer of ownership resulting from a judgment or from the exercise of a reservation of ownership, a right of redemption, a hypothec or any other charge or other right encumbering the vehicle.

"**194.3.** Where the owner of a road vehicle requests that the vehicle be put into storage and is entitled to reimbursement of the duties, the additional duty, the insurance contribution and the contribution of motorists to public transit paid by the owner, the amount of reimbursement shall be applied to the payment of any fines or costs due by the owner according to the order in which the notices are received by the Société pursuant to article 364 of the Code of Penal Procedure."

7. Section 209.2 of the said Code, amended by section 16 of chapter 29 of the statutes of 2001 and by section 30 of chapter 29 of the statutes of 2002, is again amended by replacing ", 191.2, 194, 195.2 and 202.4" by "and 191.2, subparagraph 1 of the first paragraph of section 194 or any of sections 195.2, 202.4 and 202.5".

8. Section 597 of the said Code is amended by replacing the third paragraph by the following paragraph :

"Fines collected pursuant to this section belong to the prosecutor, except the portion deducted under section 648.2."

9. Article 598 of the said Code is amended by replacing "366" in the second paragraph by "345.2".

10. Section 611.1 of the said Code is replaced by the following section :

"611.1. The Société may, on payment of the fees determined by regulation, communicate to any person who provides it with the file number appearing on another person's licence or road vehicle registration certificate and who provides the Société, at its request, with the reference number of the licence or the registration certificate number, information concerning the validity of the licence, the restrictions on the right to obtain registration of a vehicle, the right to operate a vehicle or the capacity to transfer, acquire, lease or put into storage a vehicle.

No communication may, however, disclose the person's name or address, or the reasons for which the measures have been imposed."

11. Section 648 of the said Code is amended

(1) by replacing "366" in paragraph 3.2 by "345.2";

(2) by adding the following paragraph after paragraph 6:

"(7) the portion deducted from fines under section 648.2."

12. The said Code is amended by inserting the following section after section 648.1:

"648.2. For the purposes of section 194, the Government, every municipality and every Native community must deduct from the total of the fines they have collected respectively during the periods from January to June and from July to December and for which a notice provided for in article 364 of the Code of Penal Procedure was sent to the Société, a sum corresponding to the product obtained by multiplying the amount fixed by regulation of the Government by the number of notices they have sent respectively to the Société, pursuant to article 365 of the Code of Penal Procedure, during the period concerned. The sums must be paid to the Société in the second and the eighth months of each year."

CODE OF PENAL PROCEDURE

13. The Code of Penal Procedure (R.S.Q., chapter C-25.1) is amended by inserting the following after the heading of Chapter XIII and before article 315:

"DIVISION I

"GENERAL PROVISIONS".

14. The said Code is amended by inserting the following after article 345:

"345.1. Where a sentence in the form of a fine has been imposed on the defendant and the defendant makes payment of a sum due, carries out

compensatory work or serves a term of imprisonment in default of payment, the sum, work or term of imprisonment is applied first to payment of the costs related to the fine.

When an agreement is made with the defendant, the collector shall, in respect of the judgments to be executed by the collector, see to it that the sums remitted and the work the defendant undertakes to perform serve to satisfy the judgment most likely to be the subject of an application for the issue of a warrant of committal against the defendant.

"345.2. The collector shall remit, on the conditions prescribed by regulation, part of the costs recovered under this chapter to the prosecuting party referred to in paragraph 3 of article 9 who disbursed sums of money to prosecute.

"DIVISION II

"PROVISIONS RELATING TO IMPRISONMENT IN DEFAULT OF PAYMENT OF SUMS DUE

"345.3. This division applies to the recovery of sums due pursuant to this Code, except sums to which Division III applies."

15. Article 363 of the said Code is replaced by the following:

"DIVISION III

"SPECIAL PROVISIONS RELATING TO TRAFFIC AND PARKING OFFENCES

"363. This division applies to the recovery of sums due for offences under the Highway Safety Code (chapter C-24.2) or a traffic or parking by-law adopted by a municipality."

16. Article 364 of the said Code is replaced by the following article:

"364. Where a defendant has not paid the sum due at the expiration of the time provided for in article 322 or agreed under article 327 or 328, or where, at the expiration of such time, although the defendant had agreed to do compensatory work, the defendant has failed to honour the agreement, the collector shall notify the Société de l'assurance automobile du Québec of that fact so that the Société may

(1) suspend the defendant's learner's licence, probationary licence or driver's licence or, if the defendant is not a licence holder, suspend the defendant's right to obtain any such licence;

(2) prohibit any road vehicle registered in the defendant's name from being put into operation or put back into operation;

(3) prohibit any road vehicle registered in the defendant's name from being discarded;

(4) refuse to register any road vehicle in the defendant's name;

(5) refuse, on the transfer of the right of ownership of a road vehicle registered in the defendant's name, to effect a new registration of a road vehicle in the transferee's name.

The fact that the collector gives the notice does not prevent the collector from resorting to other measures of recovery provided for in this chapter."

17. Article 365 of the said Code is amended by striking out "or has served the term of imprisonment ordered in default of payment of a sum due" in the fourth and fifth lines.

18. Article 366 of the said Code is replaced by the following article :

"366. Any person who deliberately attempts to avoid payment of the sums the person owes, in particular by refusing the various terms and conditions offered for payment of the sums due, by failing to honour the person's agreement to appear before the collector, by refusing or neglecting to carry out compensatory work or by rendering himself or herself insolvent, is guilty of an offence and is liable to imprisonment for a period not exceeding two years less one day.

Proceedings under this article may be instituted only by the Attorney General before the Court of Québec.

The sentence imposed for this offence does not discharge the defendant from payment of the sums due. Payment of the sums due does not discharge the defendant from the requirement to serve the sentence of imprisonment.

The collector is deemed, for the purposes of this article, to be a person entrusted with the enforcement of any Act within the meaning of article 62."

19. The said Code is amended by inserting the following articles after article 366:

"366.1. Notwithstanding article 242, sentences of imprisonment imposed pursuant to article 366 may not be served intermittently.

"**366.2.** Penal proceedings under article 366 may not be instituted against a person under 18 years of age."

20. Article 367 of the said Code is amended by replacing "366" in paragraph 12 by "345.2".

MISCELLANEOUS, TRANSITIONAL AND FINAL PROVISIONS

21. The figure "366" is replaced by "345.2" in the following provisions :

(1) the second paragraph of section 99.3 of the Act respecting the Agence métropolitaine de transport (R.S.Q., chapter A-7.02);

(2) the second paragraph of section 203 of the Building Act (R.S.Q., chapter B-1.1);

(3) the third paragraph of section 61 of Schedule C to the Charter of Ville de Montréal (R.S.Q., chapter C-11.4);

(4) the third paragraph of sections 29.2.1 and 29.14.1 of the Cities and Towns Act (R.S.Q., chapter C-19);

(5) the third paragraph of articles 10.10 and 14.12.1 of the Municipal Code of Québec (R.S.Q., chapter C-27.1);

(6) the second paragraph of section 223 of the Act respecting the Communauté métropolitaine de Montréal (R.S.Q., chapter C-37.01);

(7) the second paragraph of section 210 of the Act respecting the Communauté métropolitaine de Québec (R.S.Q., chapter C-37.02);

(8) the second paragraph of section 84 of the Act respecting municipal courts (R.S.Q., chapter C-72.01);

(9) the fourth paragraph of section 157 of the Fire Safety Act (R.S.Q., chapter S-3.4);

(10) the fourth paragraph of section 68 of the Act respecting off-highway vehicles (R.S.Q., chapter V-1.2);

(11) the second paragraph of section 149 of the Act respecting public transit authorities (2001, chapter 23);

(12) the fourth paragraph of section 133 of the Civil Protection Act (2001, chapter 76).

22. From (*insert here the date of coming into force of this section*), the measures provided for in subparagraphs 3, 4 and 5 of the first paragraph of section 194 of the Highway Safety Code, as replaced by section 5, shall automatically be imposed on any person whose licence or right to obtain a licence is the subject of a suspension under section 194 of that Code on (*insert here the date that is one day before the date of coming into force of this section*).

In addition, such a person shall be prohibited from putting into operation or putting back into operation any road vehicle registered in the person's name, if notice of the prohibition has been sent to the person by the Société de l'assurance automobile du Québec using any means enabling confirmation of receipt at the last address listed for the person in the records of the Société de l'assurance automobile du Québec.

23. Section 12 has precedence over any provision of an agreement entered into before (*insert here the date of coming into force of this section*) by the Société de l'assurance automobile du Québec concerning the costs it collects in relation to the application of articles 364 and 365 of the Code of Penal Procedure.

24. Sections 17 and 18 do not apply to sums due before (*insert here the date of coming into force of section 18*) by a defendant in whose respect the collector has made an application in accordance with article 346 of the Code of Penal Procedure before that date.

25. The provisions of this Act come into force on the date or dates to be fixed by the Government.